1	USTAR GOVERNANCE AMENDMENTS
2	2015 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Aaron Osmond
5	House Sponsor: Rebecca P. Edwards
6 7	LONG TITLE
8	General Description:
9	This bill modifies provisions regarding the Utah Science Technology and Research
10	Governing Authority.
11	Highlighted Provisions:
12	This bill:
13	 requires that prospective gubernatorial appointees to the Utah Science Technology
14	and Research Governing Authority be approved by the Senate;
15	• gives the governor authority to remove a member of the Utah Science Technology
16	and Research Governing Authority before a member's term is completed;
17	 modifies provisions of the technology outreach innovation program; and
18	makes technical changes.
19	Money Appropriated in this Bill:
20	None
21	Other Special Clauses:
22	None
23	Utah Code Sections Affected:
24	AMENDS:
25	63M-2-102, as last amended by Laws of Utah 2014, Chapter 186
26	63M-2-202, as last amended by Laws of Utah 2014, Chapter 186
27	63M-2-204, as last amended by Laws of Utah 2014, Chapter 186



63M-2-301, as last amended by Laws of Utah 2014, Chapter 186
63M-2-302, as last amended by Laws of Utah 2014, Chapter 186
63M-2-401, as enacted by Laws of Utah 2014, Chapter 186
63M-2-402, as enacted by Laws of Utah 2014, Chapter 186
Be it enacted by the Legislature of the state of Utah:
Section 1. Section 63M-2-102 is amended to read:
63M-2-102. Definitions.
As used in this chapter:
(1) "Commercialization revenues" means dividends, realized capital gains, license fees,
royalty fees, and <u>all</u> other revenues received by a university as a result of commercial
applications, inventions, or intellectual property developed from the USTAR initiative, less:
(a) the portion of [those] revenues allocated to the inventor; and
(b) expenditures incurred by the university to legally protect the intellectual property.
(2) "Executive director" means the person appointed [by the governing authority] under
Section 63M-2-301.
(3) "Research buildings" means any of the buildings listed in Section 63M-2-201.
(4) "Research universities" means the University of Utah and Utah State University.
(5) "Technology outreach innovation program" or "TOIP" means the program
described in Section 63M-2-202.
(6) "USTAR governing authority" means the Utah Science Technology and Research
Governing Authority created in Section 63M-2-301.
(7) (a) "USTAR initiative" means the Utah Science Technology and Research Initiative
created in Section 63M-2-301.
(b) "USTAR initiative" includes the projects, operations, activities, programs, and
services described in this chapter.
Section 2. Section 63M-2-202 is amended to read:
63M-2-202. Technology outreach innovation program.
(1) As funding becomes available from the Legislature or other sources, the USTAR
governing authority shall establish a technology outreach <u>innovation</u> program, also known as
the TOIP, at up to five locations distributed strategically throughout Utah.

59	(2) [(a)] The USTAR governing authority shall ensure that the technology innovation
60	outreach program acts as a resource to:
61	[(i)] (a) broker ideas, new technologies, and services to entrepreneurs and businesses
62	throughout a defined service area;
63	[(ii)] (b) engage local entrepreneurs and professors at applied technology centers,
64	colleges, and universities by connecting them to Utah's research universities;
65	[(iii)] (c) screen business ideas and new technologies to ensure that the ones with the
66	highest growth potential receive the most targeted services and attention;
67	[(iv)] (d) connect market ideas and technologies in new or existing businesses or
68	industries or in regional colleges and universities with the expertise of Utah's research
69	universities;
70	[(v)] (e) assist businesses, applied technology centers, colleges, and universities in
71	developing commercial applications for their research; and
72	[(vi)] (f) disseminate and share discoveries and technologies emanating from Utah's
73	research universities to local entrepreneurs, businesses, applied technology centers, colleges,
74	and universities.
75	[(b)] (3) In designing and operating the [technology outreach program,] TOIP, for each
76	TOIP location the USTAR governing authority [shall]:
77	[(i) for each technology outreach program location:]
78	(a) may hire a TOIP director;
79	[(A)] (b) shall establish written performance standards and expectations [for each
80	location]; and
81	[(B)] (c) shall require reporting [from each location] related to those performance
82	standards and expectations on at least an annual basis[; and].
83	[(ii) work cooperatively with the Technology Commercialization Offices at Utah State
84	University and the University of Utah.]
85	(4) A TOIP director hired under Subsection (3) shall:
86	(a) be categorized as a schedule AC employee in accordance with Section 67-19-15;
87	(b) report to, and be supervised by, the executive director;
88	(c) ensure the TOIP serves to further the vision and mission of the USTAR initiative;
89	and

90	(d) as directed by the executive director, implement the policies and procedures
91	adopted by the USTAR governing authority.
92	Section 3. Section 63M-2-204 is amended to read:
93	63M-2-204. Financial participation agreement.
94	(1) In consideration of the money and services provided or agreed to be provided, the
95	state of Utah, Utah State University, and the University of Utah agree that they will allocate
96	commercialization revenues as follows:
97	[(a) for the first \$15,000,000 received:]
98	[(i) \$10,000,000 to Utah State University and the University of Utah, with the money
99	distributed proportionately based upon which university conducted the research that generated
100	the commercialization revenues; and]
101	[(ii) \$5,000,000 to the USTAR governing authority for the ongoing operations of the
102	USTAR initiative; and]
103	(a) for up to and including the first \$15,000,000 in commercialization revenues
104	generated:
105	(i) 66.6% shall be retained by the research universities, with the money distributed
106	proportionably to the university that generated the commercialization revenue; and
107	(ii) 33.4% shall be paid to the USTAR governing authority for the ongoing operation
108	of the USTAR initiative;
109	(b) for all subsequent money received:
110	(i) 50% to Utah State University and the University of Utah, with the money
111	distributed proportionately based upon which university conducted the research that generated
112	the commercialization revenues; and
113	(ii) 50% to the USTAR governing authority or other entity designated by the state to be
114	used for:
115	(A) unless prohibited by law, deposit with the state treasurer for deposit into the
116	sinking fund created under Section 63B-1a-301 for debt service on the bonds issued to fund
117	planning, design, and construction of the research buildings;
118	(B) ongoing operations of the USTAR initiative;
119	(C) replacement of equipment in the research buildings;
120	(D) recruitment and funding of additional research teams; and

121	(E) construction of additional research buildings.
122	Section 4. Section 63M-2-301 is amended to read:
123	63M-2-301. The Utah Science Technology and Research Initiative and the Utah
124	Science Technology and Research Governing Authority Creation Membership
125	Meetings Staff.
126	(1) There is created the Utah Science Technology and Research Initiative.
127	(2) To oversee the Utah Science Technology and Research Initiative, there is created
128	the Utah Science Technology and Research Governing Authority consisting of the state
129	treasurer or the state treasurer's designee, the executive director of the Governor's Office of
130	Economic Development, and the following eight members appointed as follows:
131	(a) three appointed by the governor, with the consent of the Senate;
132	(b) two appointed by the president of the Senate;
133	(c) two appointed by the speaker of the House of Representatives; and
134	(d) one appointed by the commissioner of higher education.
135	(3) (a) (i) The eight appointed members shall serve four-year staggered terms.
136	(ii) The appointed members may not serve more than two full consecutive terms.
137	(iii) An appointed member may be removed from the board for any reason before the
138	member's term is completed at the discretion of the governor after consultation with the
139	governing authority.
140	(b) Notwithstanding Subsection (3)(a)(i), the terms of the first members of the
141	governing authority shall be staggered by lot so that half of the initial members serve two-year
142	terms and half serve four-year terms.
143	(4) Vacancies in the appointed positions on the governing authority shall be filled by
144	the appointing authority [with consent of the Senate] in the same manner as the original
145	appointment for the unexpired term.
146	(5) (a) The governor, with the consent of the Senate, shall select the chair of the
147	governing authority to serve a one-year term.
148	(b) The executive director of the Governor's Office of Economic Development shall
149	serve as the vice chair of the governing authority.
150	(6) The governing authority shall meet at least monthly and may meet more frequently

at the request of a majority of the members of the governing authority.

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- 152 (7) Five members of the governing authority are a quorum. 153 (8) A member may not receive compensation or benefits for the member's service, but 154 may receive per diem and travel expenses as allowed in: 155 (a) Section 63A-3-106; 156 (b) Section 63A-3-107; and 157 (c) rules made by the Division of Finance according to Sections 63A-3-106 and 158 63A-3-107. 159 (9) (a) After consultation with the USTAR governing authority, the governor, with the 160 consent of the Senate, shall appoint a full-time executive director to provide staff support for 161 the USTAR governing authority. 162 (b) The executive director is an at-will employee who may be terminated without cause by the governor $\hat{S} \rightarrow [f]$ or [f], by the Senate, or f by majority vote of the USTAR governing 163 authority. 163a 164 Section 5. Section **63M-2-302** is amended to read: 63M-2-302. USTAR governing authority powers. 165 (1) The USTAR governing authority shall: 166 (a) ensure that funds appropriated and received for research and development at the 167 168 research universities and for the [technology outreach program] TOIP are used appropriately, 169 effectively, and efficiently in accordance with the intent of the Legislature; 170 (b) in cooperation with the universities' administrations, expand key research at the two 171 research universities; 172 (c) enhance technology transfer and commercialization of research and technologies 173 developed at the research universities to create high-quality jobs and new industries in the 174 private sector in Utah; 175 (d) review state and local economic development plans and appropriations to ensure 176 that the USTAR initiative and its appropriations do not duplicate existing or planned programs; 177 (e) establish written economic development objectives for the USTAR initiative that 178 are measurable and verifiable, including how to maximize revenue to the USTAR initiative so 179 that it becomes financially self-supporting;
 - (f) by following the procedures and requirements of Title 63G, Chapter 3, Utah Administrative Rulemaking Act, make rules for allocating appropriated money for research teams and for the commercialization of new technology between Utah State University and the

183 University of Utah;

- (g) verify that the USTAR initiative is being enhanced by research grants and that it is meeting the governing authority's economic development objectives;
- (h) monitor all research plans that are part of the USTAR initiative at the research universities to determine that appropriations are being spent in accordance with legislative intent and to maximize the benefit and return to the state; and
- (i) develop methods and incentives to encourage investment in and contributions to the USTAR initiative from the private sector.
 - (2) The USTAR governing authority may:
- (a) in addition to money received from the Legislature, receive contributions for the USTAR initiative from any source in the form of money, property, labor, or other things of value;
- (b) subject to any restrictions imposed by the donation, appropriations, or bond authorizations, allocate money received by it among the research universities, technology outreach program, and technology transfer offices to support commercialization and technology transfer to the private sector; or
- (c) enter into agreements necessary to obtain private equity investment in the USTAR initiative.
 - Section 6. Section **63M-2-401** is amended to read:

63M-2-401. Reporting requirements.

- (1) By October 1 of each year, the USTAR governing authority shall submit to the governor; the Legislature; the Business, Economic Development, and Labor Appropriations Subcommittee; and the Economic Development and Workforce Services Interim Committee an annual written report of the operations, activities, programs, and services of the governing authority and the USTAR initiative for the preceding fiscal year.
- (2) For each project, operation, activity, program, or service related to the USTAR initiative or overseen or funded through the USTAR governing authority, the annual report shall include:
 - (a) a description of the project, operation, activity, program, or service;
- (b) data selected and used by the governing authority to measure progress,
- 213 performance, and scope of the project, operation, activity, program, or service, including

214	summary data;
215	(c) a clear description of the methodology for any data in the report that includes an
216	estimation;
217	(d) the amount and source of all USTAR initiative funding, including:
218	(i) funding from legislative appropriations;
219	(ii) funding procured outside of legislative appropriations, including a separate
220	accounting of grants or investments contributing to research teams and other activities of the
221	USTAR initiative from the federal government, private entities, or other sources, and an
222	explanation of the extent to which:
223	(A) outside funding was contingent on or leveraged by legislative appropriations; and
224	(B) outside funding would continue if legislative appropriations were discontinued;
225	(iii) commercialization revenue, including a separate accounting of:
226	(A) realized commercialization revenue;
227	(B) unrealized [and expected] commercialization revenue; and
228	(C) commercialization revenue going to other parties attributable to USTAR initiative
229	funding;
230	(iv) lease revenue from each building in which the USTAR governing authority holds
231	title; and
232	(v) the amount of money deposited with the state treasurer for deposit into the sinking
233	fund created under Section 63B-1a-301 for debt service on the bonds issued to fund planning,
234	design, and construction of the research buildings;
235	(e) all expenses of the USTAR initiative, including:
236	(i) operational expenses;
237	(ii) for each employee receiving compensation from USTAR initiative funding,
238	compensation information, including:
239	(A) salary expenses, benefit expenses, and travel expenses;
240	(B) information for each research team employee and each employee of the
241	[technology outreach program] <u>TOIP</u> that receives compensation directly or indirectly through
242	USTAR initiative funding; and
243	(C) information regarding compensation for each employee from sources other than
244	USTAR initiative funding including grants and compensation from a university or private

245	entity

- (iii) for each research team, salary expenses, benefit expenses, travel expenses, and operations and maintenance expenses;
- (iv) operational and maintenance expenses for each building in which the USTAR governing authority holds title;
- (v) operational and maintenance expenses paid for by USTAR initiative funding for each location that has an established [technology outreach program] TOIP; and
- (vi) each grant or other incentive given as a result of the USTAR initiative, including grants or incentives awarded through the [technology outreach program] TOIP;
- (f) the number of jobs and the corresponding salary ranges created by the USTAR initiative, including the number of jobs where the employee is expected to be employed for at least one year and earns at least 125% of the prevailing wage of the county where the employee works;
- (g) the name of each business entity receiving a grant or other incentive as a result of the USTAR initiative, including the outreach program;
- (h) a list of business entities that have hired employees as a result of the USTAR initiative;
- (i) the tax revenue generated as a result of the USTAR initiative, with actual revenue generated clearly separated from potential revenue;
- (j) a list of intellectual property assets, including patents, generated by research teams as a result of the USTAR initiative, including a reasonable estimate of the USTAR initiative's percentage share of potential commercialization revenue that may be realized from those assets;
- (k) a description of any agreements entered into regarding private equity investment in the USTAR initiative;
- (l) beginning with data from the fiscal year beginning July 1, 2013, historical data from previous years for comparison with the annual data reported under this Subsection (2);
- (m) goals, challenges, and achievements related to the project, operation, activity, program, or service;
 - (n) relevant federal and state statutory references and requirements;
- 275 (o) contact information of officials knowledgeable and responsible for each project,

2/0	operation, activity, program, or service;
277	(p) other information determined by the USTAR governing authority that:
278	(i) may be needed, useful, or of historical significance; or
279	(ii) promotes accountability and transparency for each project, operation, activity,
280	program, or service with the public and with elected officials;
281	(q) the written economic development objectives required under Subsection
282	63M-2-302(1)(e) and a description of any progress or challenges in meeting the objectives; and
283	(r) the audit report described in Section 63M-2-402.
284	(3) The annual report shall be designed to provide clear, accurate, and accessible
285	information to the public, the governor, and the Legislature.
286	(4) The governing authority shall:
287	(a) submit the annual report in accordance with Section 68-3-14; and
288	(b) make the annual report and previous annual reports accessible to the public by
289	placing a link to the reports on the USTAR initiative's website.
290	(5) In addition to the annual written report described in this section:
291	(a) upon the request of a committee, the USTAR governing authority shall provide
292	information and progress reports to the Economic Development and Workforce Services
293	Interim Committee; the Business and Labor Interim Committee; and the Business, Economic
294	Development, and Labor Appropriations Subcommittee; and
295	(b) on or before October 1, 2019, and every five years after October 1, 2019, the
296	USTAR governing authority shall include with the annual report described in this section a
297	written analysis and recommendations concerning the usefulness of the information required in
298	the annual report and the ongoing effectiveness of the USTAR initiative, including whether:
299	(i) the reporting requirements are effective at measuring the performance of the
300	USTAR initiative;
301	(ii) the reporting requirements should be modified; and
302	(iii) the USTAR initiative is beneficial to the state and should continue.
303	Section 7. Section 63M-2-402 is amended to read:
304	63M-2-402. Audit requirements.
305	(1) Each fiscal year, an audit of the activities of the USTAR initiative shall be made as
306	described in this section

307	(2) (a) As approved by the Legislative Audit Subcommittee, the audit shall be
308	conducted by:
309	(i) the legislative auditor; or
310	(ii) an independent auditor engaged by the legislative auditor.
311	(b) An independent auditor used under Subsection (2)(a)(ii) may not have a [business
312	or contractual connection, or other connection,] direct financial conflict of interest with the
313	USTAR initiative or the USTAR governing authority.
314	(3) The USTAR governing authority shall pay the costs associated with the annual
315	audit.
316	(4) The annual audit shall:
317	(a) include a verification of the accuracy of the information required to be included in
318	the annual report described in Section 63M-2-401; and
319	(b) be completed by September 1 of each year.

Legislative Review Note as of 2-17-15 2:52 PM

Office of Legislative Research and General Counsel